H. B. 2985

(BY DELEGATES HARTMAN, MICHAEL, CROSIER, D. CAMPBELL, SHAVER, WILLIAMS AND ROMINE) [BY REQUEST OF THE DIVISION OF FORESTRY]

[Introduced February 2, 2011; referred to the Committee on Government Organization then the Judiciary.]

A BILL to amend and reenact §19-1B-3, §19-1B-4, §19-1B-5, §19-1B-7, §19-1B-11 and §19-1B-12a of the Code of West Virginia, 1931, as amended, all relating to updating the Logging Sediment Control Act; increasing licensure and certification fees; requiring the Division of Forestry to report certain information to the Tax Commissioner on a monthly basis; requiring the Director of the Division of Forestry to notify the Director of the Division of Water and Waste Management of the Department of Environmental Protection of licensure suspension or revocation within thirty days; establishing renewal of licensure and certification on a biennial basis; permitting the director the discretion to immediately suspend a timbering operator or operation, or any part of a timbering operation, in any part of the state; and requiring the Director of the Division of Forestry to convene a committee to review best management practices at least every five years.

Be it enacted by the Legislature of West Virginia:

That §19-1B-3, §19-1B-4, §19-1B-5, §19-1B-7, §19-1B-11 and §19-1B-12a of the Code of West Virginia, 1931, as amended, be amended and reenacted all to read as follows:

ARTICLE 1B. SEDIMENT CONTROL DURING COMMERCIAL TIMBER HARVESTING OPERATIONS.

§19-1B-3. Definitions.

(a) "Best management practices" means sediment control
 measures, structural or nonstructural, used singly or in
 combination, to reduce soil runoff from land disturbances
 associated with commercial timber harvesting.

5	(b) "Chief" means the chief of the office of water
6	resources of the Division Director of the Division of Water
7	and Waste Management of the Department of
8	Environmental Protection, or his or her designee.
9	(c) "Director" means the Director of the Division of
10	Forestry of the Department of Commerce labor and
11	environmental resources or his or her authorized designee.
12	(d) "Operator" means any person who conducts
13	timbering operations.
14	(e) "Timbering operations operation" or "logging
15	operation," or the plural, means activities directly related to
16	the severing or removal of standing trees from the forest as
17	a raw material for commercial processes or purposes. For
18	the purpose of this article, timbering operations do not
19	include the severing of evergreens grown for and severed
20	for the traditional Christmas holiday season, or the severing
21	of trees incidental to ground-disturbing construction
22	activities, including well sites, access roads and gathering
23	lines for oil and natural gas operations, or the severing of

4

trees for maintaining existing, or during construction of, 24 rights-of-way for public highways or public utilities or any 25 26 company subject to the jurisdiction of the federal energy 27 regulatory commission unless the trees so severed are being 28 sold or provided as raw material for commercial wood 29 product purposes, or the severing of trees by an individual 30 on the individual's own property for his or her individual 31 use provided that the individual does not have the severing 32 done by a person whose business is the severing or removal 33 of trees.

34 (f) "Sediment" means solid particulate matter, usually
35 soil or minute rock fragments, moved by wind, rainfall or
36 snowmelt into the streams of the state.

§19-1B-4. Timbering license required; requirement for license; exemption; annual fee; rules.

(a) No <u>A</u> person may <u>not</u> conduct timbering operations,
 purchase timber or buy logs for resale until he or she has
 obtained the license pursuant to this article from the division
 and met all other requirements pertaining to his or her

timbering operation or other wood product business 5 6 contained in pursuant to this article: Provided, That a 7 person who severs or removes, or hires or contracts with 8 another to sever or remove, standing trees from his or her 9 own land is specifically exempted from the timbering 10 operations licensure requirement of this section during any 11 calendar year in which all trees severed or removed by or 12 for this owner have an aggregate stumpage value that does 13 not exceed \$15,528: Provided, however, That a person 14 hired or contracted to sever or remove standing trees from 15 the land of another is specifically exempted from the 16 timbering operations licensure requirement of this section during any calendar year in which all trees severed or 17 removed by this hired or contracted person have an 18 19 aggregate stumpage value that does not exceed \$15,528.

(b) An applicant for a license shall submit an application
on a form to be designed and provided by the director. A
fee of fifty dollars <u>\$150</u> shall be submitted with each
application and with each annual biennial renewal of the

6

24 license. The application shall, at a minimum, contain the25 following information:

(1) Name, address and telephone number of the
applicant and if the applicant is a business entity other than
a sole proprietor, the names and addresses of the principals,
officers and resident agent of the business entity;

(2) The applicant's West Virginia business registration
number or a copy of the current West Virginia business
registration certificate. The Division of Forestry shall
submit this information and a list of all applicants to the Tax
Commissioner each quarter month of the calendar year to
ensure compliance with payment of severance, income
withholding and all other applicable state taxes; and

37 (3) Any other information required by the director.

38 (c) The director shall promulgate legislative rules 39 propose rules for legislative approval pursuant to the 40 provisions of article three, chapter twenty-nine-a of this 41 code which provide procedures by which a license may be 42 acquired, suspended or revoked under this article. The Legislature expressly finds that these legislative rules are the
proper subject of emergency legislative rules which may be
promulgated in accordance with the provision of section
fifteen, article three, section twenty-nine-a of this code.

47 (d) The director shall prescribe a form providing the
48 contents and manner of posting notice at the timbering
49 operation. The notice shall include, at a minimum, the
50 operator's name and license number.

§19-1B-5. Compliance orders, suspension of timbering operating license.

1 (a) Upon a finding by the chief that failure to use a 2 particular best management practice is causing or 3 contributing, or has the potential to cause or contribute, to 4 soil erosion or water pollution, the chief shall notify the 5 director of the location of the site, the problem associated 6 with the site, and any suggested corrective action. Upon the 7 failure of the director to take appropriate action within three 8 days of providing notice to the director, the chief may seek relief through the conference panel in accordance with 9 10 section eleven of this article.

8

(b) Upon notification of the chief or upon a finding by 11 12 the director that failure to use a particular best management practice is causing or contributing, or has the potential to 13 14 cause or contribute, to soil erosion or water pollution, the 15 director shall issue a written compliance order requiring the 16 person conducting the timber operation to take corrective 17 action. The order shall mandate compliance within a 18 reasonable and practical time, not to exceed ten days. The 19 person subject to the order may appeal the order within 20 forty-eight hours of its issuance to the conference panel in 21 accordance with section eleven of this article.

(c) <u>The director has the discretion to immediately</u>
<u>suspend a timbering operator or operation, or any part of a</u>
<u>timbering operation, in any part of the state if:</u> In any
<u>circumstance where</u>

(1) The director believes that the observed damage or
 circumstances on a logging timbering operation, in the opinion
 of the director, are sufficient to endanger life or result in
 uncorrectable soil erosion or water pollution, or if the;

30 (2) The operator is not licensed pursuant to this article;
31 or if a or

32 (3) <u>A</u> certified logger is not supervising the <u>timbering</u>
33 operation. the director shall order the immediate suspension
34 of the timber operation and the

35 (d) The timbering operation, the operator, or both shall 36 remain suspended until the corrective action mandated in the 37 compliance order suspending the operation is instituted. 38 The director shall not issue an order cancelling revoke the 39 suspension compliance order lifting the suspension until 40 compliance is satisfactory or until overruled on appeal. 41 Failure to comply with any compliance order is a violation 42 of this article. The person timbering operator or operation 43 subject to the compliance order may appeal to the conference panel in accordance with the provisions of 44 45 section eleven of this article.

46 (d) (e) For a second violation within any two year-year
47 period, the The director may suspend the license of any
48 person operator conducting a timbering operation or the

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49 certification of any certified logger supervising a timbering 50 operation; for no less than thirty nor more than ninety days 51 if the <u>person operator</u> is found in violation of this article or 52 article eleven, chapter twenty-two of this code: for a second 53 time within any two-year period *Provided*, That one or 54 more violations for the same occurrence incident is only one 55 violation for purposes of this subsection.

56 (e) (f) For a third violation within any two year-year 57 period, the director may revoke the license of any person 58 operator conducting timbering operations or the certification of any certified logger if the person operator is found in 59 60 violation of this article or article eleven, chapter twenty-two 61 of this code: for a third time within any two-year period 62 Provided, That one or more violations for the same 63 occurrence incident is only one violation for purposes of this 64 subsection. A revoked license is not subject to reissue 65 during the current licensing period. for which it was issued. (f) (g) The director shall notify the chief of any order 66 issued or any suspension or revocation of a license pursuant 67

to this section within three thirty days of the date of the
director's action.

§19-1B-7. Certification of persons supervising timbering operations, timbering operations to be supervised, promulgation of rules.

(a) Any individual supervising any licensed timbering
 operation, or any individual supervising any timbering
 operation that is not exempted from the licensing
 requirements set forth in section four of this article, must be
 certified pursuant to this section.

6 (b) The director is responsible for the development of 7 standards and criteria for establishment of a regularly 8 scheduled program of education, training and examination 9 that all persons must successfully complete in order to be 10 certified to supervise any timbering operation. The program 11 for certified loggers shall provide, at a minimum, for 12 education and training in the safe conduct of timbering 13 operations, in first aid procedures and in the use of best 14 management practices to prevent, insofar as possible, soil 15 erosion on timbering operations. The goals of this program

will be to assure that timbering operations are conducted in
accordance with applicable state and federal safety
regulations in a manner that is safest for the individuals
conducting the operations and that they are performed in an
environmentally sound manner.

(c) The director shall provide for such programs by
using the resources of the division, other appropriate state
agencies, educational systems and other qualified persons.
Each inspector under the jurisdiction of the chief shall
attend a certification program free of charge and complete
the certification requirements of this section.

(d) The director shall promulgate legislative rules
propose rules for legislative approval in accordance with
article three, chapter twenty-nine-a of this code, which
provide the procedure by which certification pursuant to this
article may be obtained and shall require the payment of an
application fee and an annual <u>a biennial</u> renewal fee of fifty
dollars \$150.

(e) Upon a person's successful completion of the
certification requirements, the director shall provide that
person with proof of the completion by issuing a numbered
certificate and a wallet-sized card to that person. The
division shall maintain a record of each certificate issued
and the person to whom it was issued.

40 (f) A certification granted pursuant to this section is
41 renewable only for two four succeeding years. For the third
42 second renewal and every third other renewal thereafter, the
43 licensee shall first attend a program designed by the director
44 to update the training.

45 (g) Every timbering operation that is required to be licensed under section four of this article must have at least 46 47 one person certified pursuant to this section supervising the 48 operation at any time the timbering operation is being 49 conducted and all timbering operators shall be guided by the 50 West Virginia forest practice standards and the West 51 Virginia silvicultural best management practices in selecting practices appropriate and adequate for reducing sediment 52 movement during a timber operation. 53

54 (h) The director shall, at no more than three-year fiveyear intervals after the effective date of this article, convene 55 a committee to review the best management practices so as 56 57 to ensure that they reflect and incorporate the most current 58 technologies. The committee shall, at a minimum, include 59 a person doing research in the field of silvicultural best 60 management practices, a person doing research in the field 61 of silviculture, two loggers certified under this article, a 62 representative of the office of water resources of the 63 Department of Environmental Protection and а representative of an environmentally active organization. 64 The director shall chair the committee and may adjust the 65 66 then current best management practices according to the suggestions of the committee in time for the next 67 68 certification cycle.

§19-1B-11. Creation of conference panels; authority.

(a) Each forestry district region in this state shall contain
 an informal conference panel composed of three persons
 which shall act on behalf of the state to decide appeals of

orders of the director. One member of the panel shall be
selected by the director, one member shall be selected by the
chief and one member shall be selected by agreement
between the chief and the director. If a vacancy exists on the
panel, the vacancy shall be filled by whomever made the
initial selection. The members of the panel shall serve
without compensation.

11 (b) Upon appeal of a decision under this section or upon petition by the chief, pursuant to the provisions of 12 13 subsection (a), section five of this article, the panel shall 14 hold an informal conference affirming, modifying or 15 vacating an order of the director, or issuing an order in the 16 name of the director. The panel shall forthwith notify the 17 parties of its decision and as soon as practicable send written 18 notice of its decision to the parties. The decision of the 19 panel shall be is final unless reversed, vacated or modified 20 on appeal to the circuit court of the county wherein the cause for the decision arose. 21

16

(c) A party aggrieved by a decision of a panel may 22 23 appeal to the circuit court of the county wherein the cause for the order arose. Such appeal must be filed with the 24 25 circuit court within twenty days of the date of decision of 26 the panel and shall be heard de novo by the court. The court 27 may reverse, vacate or modify the decision of the panel. 28 The decision of the circuit court shall be final unless 29 reversed, vacated or modified on appeal to the Supreme 30 Court of Appeals. Any such appeal shall be sought in the 31 manner provided by law for appeals from circuit courts in other civil cases. 32

§19-1B-12a. Criminal penalties.

(a) After July 1, 2002, any <u>A</u> person who knowingly or
 willingly commits one of the following violations is guilty
 of a misdemeanor and, upon conviction thereof, shall be
 fined not less than \$250 and not more than \$500 for each
 violation:

6 (1) Conducts timbering operations or purchases timber7 or buys logs for resale in this state without holding a valid

8 license from the Director of the Division of Forestry, as9 required by subsection (a), section four of this article;

10 (2) Conducts timbering operations or severs trees for 11 sale at a location in this state, without providing the Director 12 of the Division of Forestry with notice of the location where 13 the timbering or harvesting operations are to be conducted, 14 as required by section six of this article;

(3) Conducts a timbering operation in this state that is
not supervised by a certified logger who holds a valid
certificate from the Director of the Division of Forestry, as
required by section seven of this article; or

(4) Continues to conduct timbering or logging
operations in violation of an existing suspension or
revocation order that has been issued by the Director of the
Division of Forestry or a conference panel under section
five, ten or eleven of this article.

(b) For the purposes of this section, each day that a
person conducts logging or timbering operations in this state
without a license that is as required by this article, without
the supervision of a certified logger as required by this

article, without providing notice of the location to the
director of forestry as required by this article, or in violation
of an outstanding suspension or revocation order shall
constitute a separate offense.

32 (c) In addition to any other law-enforcement agencies 33 that have jurisdiction over criminal violations, any forester or forest ranger technician employed by the Division of 34 35 Forestry, who, as a part of his or her official duties is 36 authorized or designated by the Director of the Division of Forestry to inspect logging or timbering activities, is hereby 37 38 authorized to issue citations for any of the listed violations 39 set forth above in this section that he or she has personally 40 witnessed. The limited authority granted by this section to 41 employees of the Division of Forestry to issue citations to 42 enforce the provisions of this section does not include the 43 power to place any individual or person under arrest.

NOTE: The purpose of this bill is to update the Logging Sediment Control Act and to include a biennial licensure and fee.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.